

Message Text

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AMEMBASSY LUSAKA

AMEMBASSY LONDON

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AMEMBASSY PARIS

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SUBJECT: SUMMARY OF THE NAKURU AGREEMENT

1. BEGIN SUMMARY. THE AGREEMENT SIGNED BY THE PRESIDENTS OF ANGOLA'S THREE LIBERATION GROUPS IN NAKURU, KENYA ON JUNE 21 RETAINS THE TRI-PARTITE TRANSITIONAL GOVERNMENT, RESTATES THE INTENTION OF CREATING A NATIONAL ARMY, PROMISES TO HOLD ELECTIONS IN OCTOBER, AND PLEDGES INTER-GROUP COOPERATION AND GOOD-WILL TO SOLVE ANGOLA'S POLITICAL AND ECONOMIC PROBLEMS. IT ALSO PROPOSES TO DISARM CIVILIANS ONCE THE "NECESSARY CONDITIONS HAVE BEEN CREATED". END SUMMARY

2. SETION ONE OF THE AGREEMENT CATALOGS THE POLITICAL AND SECURITYILLS BESETTING ANGOLA AND SETS FORTH DECISIONS DESIGNED TO CORRECT THE SITUATION. SECTION TWO CRITIQUES THE UNCLASSIFIED

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TRANSITIONAL GOVERNMENT'S PERFORMANCE AND CONTAINS FIFTEEN

STEPS TO CORRECT ITS DEFICIENCIES. THE FIFTEEN ITEMS CONSIST MAINLY OF EXHORTATIONS TO THE GROUPS AND THEIR FOLLOWERS TO ASSIST AND RESPECT THE GOVERNMENT AND LIBERATION MOVEMENT OFFICIALS IN THE GOVERNMENT AND REFRAIN FROM PARTISAN ACTIVITY. THE ONLY SEMI-CONCRETE PROPOSALS ARE TO "RESTRUCTURE THE JUDICIAL SYSTEM" AND CREATE A COMMISSION TO DETECT "EX-DGS/PIDE AND NOTORIOUS FASCIST COLONS" AND ACCELERATE THEIR EXPULSION FROM ANGOLA.

3. SECTION THREE TREATS THE DISARMING OF THE CIVILIAN POPULATION. AFTER NOTING THAT THE EISTENCE OF ARMED CIVILIAN SUPPORTERS OF THE MOVEMENTS CAN BE EXPLAINED BY THE HISTORICAL PROCESS, IT POINTS OUT THAT NONETHELESS ARMS IN CIVILIAN HANDS ARE NOW DANGEROUS TO PEACE IN A TRIBALIZED ANGOLA. TO COMBAT THIS, THERE ARE TO BE CONSTITUTED LOCAL MIXED COMMISSIONS TO "EXCHANGE INFORMATION ON CIVILIAN-HELD ARMS, DETECT AND DISARM REACTIONARY ELEMENTS AND ORIENT THE PEOPLE ON THE QUESTION OF DISARMAMENT". FOR FNLA AND UNITA SUPPORTERS THE TERM "ARMED CIVILIANS" REFERS TO MPLA IRREGULARS, THE SO-CALLED "POPULAR POWER". FOR ALL THREE GROUPS, "ARMED REACTIONARIES" MEANS WHITES. IT IS TRUE THAT WHITES ARE SILL ARMED, BUT THEY NO LONGER HAVE ANY STOMACH TO USE THEM. ALTHOUGH THE AGREEMENT REFERS IN SEVERAL PLACES TO THE NEED TO EDUCATE CIVILIANS ON THE DESIRABILITY OF DISARMAMENT, ONLY "REACTIONARIES" ARE TO BE SUMMARILY DIVESTED OF THEIR WEAPONS.

4. SECTION FOUR PROPOSES TO DIARM KATANGAN GENDARMES AND ZAMBIANS AND CALLS UPON NEIGHBORING COUNTRIES TO DISARM ANGOLANS N THEIR TERRITORIES WHO ARE ENGAGING IN ILLEGITIMATE POLITICAL ACTIVITY.

5. SECTION FOUR ALSO REAFFIRMS THE PROPOSITION THAT CABINDA IS AN INTEGRAL PART OF ANGOLA.

6. REVIEWING THE FAILURE OF THE MIXED MILITARY FORCE AGREED TO AT ALVOR, SECTION FIVE PROPOSES A 30,000-MAN NATIONAL ARMY MADE UP OF ELEMENTS OF THE THREE LIBERATION GROUP ARMIES. A MIXED MILITARY COMMISSION IS TO RUN THE ARMY AND TAKE RESPONSIBILITY FOR DEMOBILIZING EXCESS TROOPS.

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7. ALSO CONTAINED IN SECTION FIVE IS AGREEMENT TO CREATE A FOREIGN AFFAIRS STAFF TO DEVELOP, IN COLLABORATION WITH THE HIGH COMMISSIONER, A FOREIGN POLICY FOR THE COUNTRY.

8. SECTION SIX - ELECTIONS. THE THREE PRESIDENTS AFFIRM THE PROMISE OF ELECTIONS CONTAINED IN THE ALVOR AGREEMENT, AND PROMISE TO DO THEIR BEST TO HOLD THEM. THE ELECTORAL LAW IS TO BE PROMULGATED BY THE END OF JULY, A THIRTY DAY

REGISTRATION PERIOD WILL BEG AUGUST 1 AND BALLOTING FOR
A CONSTITUENT ASSEMBLY IN OCTOBER AFTER A TWENTY-DAY
CAMPAIGN. THE PENULTIMATE PARAGRAPH OF THE SECTION STATES:
"IN THE CASE OF DIFFICULTIES IN CARRYING OUT THESE STEPS
THERE WILL BE A NEW SUMMIT IN ANGOLA TO ADOPT ANOTHER MEANS
OF TRANSFERRING POWER."

9. THE PLIGHT OF BLACK REFUGEES OUTSIDE ANGOLA IS THE SUBJECT
OF SECTION SEVEN, WHICH CALLS FOR THE "INSTITUTIONALIZATION
AND DINAMIZATION" OF THE NATIONAL REFUGEE COMMISSION. AN APPEAL
IS MADE FOR HELP FROM INTERNATIONAL ORGANIZATIONS.

10. THE ECONOMIC AND FINANCIAL SITUATION IS DEALT WITH IN
SECTION EIGHT. AFTER A SHORT BUT SYSTEMATIC ANALYSIS OF
ANGOLA'S ECONOMIC PROBLEMS, THE SECTION PROPOSES ELEVEN
CORRECTIVE MEASURES.

11. IN SUBSEQUENT MESSAGES I WILL TRANSMIT THE TEXT OF THE
AGREEMENT AND ASSESMENTS OF ITS PROVISIONS.

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